1	VIRGINIA RACING COMMISSION
2	September 25, 2013
3	10700 Horseman's Road
4	New Kent, VA 23124
5	Commencing at 10:00 a.m.
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9	COMMISSION MEMBERS:
10	Stuart Siegel, Chairman J. Sargeant Reynolds, Jr., Vice Chairman
11	Carol G. Dawson D.G. Van Clief, Jr.
12	Stran L. Trout
13	COMMISSION STAFF:
14	Bernard J. Hettel, Executive Secretary David S. Lermond, Jr., Deputy Executive Secretary C. Richard Harden, DVM, Equine Medical Director
15	Courtney Reid, Office Administrator
16	
17	ATTORNEY GENERAL'S OFFICE Joshua E. Laws, Esquire
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1 CHAIRMAN SIEGEL: We will go right into our 2 September meeting of the Commission. Okay. I will call to order the September meeting of the Virginia 3 Racing Commission. The first item on our agenda is 4 the approval of the minutes of the meeting from 5 July 10th that have been distributed. 6 7 Can I have a motion they be approved? 8 MR. S. REYNOLDS: So moved. CHAIRMAN SIEGEL: Second? 9 10 MS. DAWSON: Second. 11 MR. TROUT: Second. 12 CHAIRMAN SIEGEL: Any additions, corrections to 13 these minutes? 14 There is no response. NOTE: 15 CHAIRMAN SIEGEL: Okay. All in favor, say aye. 16 NOTE: The Commission votes aye. 17 CHAIRMAN SIEGEL: They are approved. Commissioners' comments. 18 19 MR. TROUT: Mr. Chairman, I do have one. Ι 20 was -- the New Kent County fair was out here this 21 past weekend, and I was out there four days off and 22 on, and there were a lot of folks walking around, 23 and I haven't seen any numbers which we'll probably 24 hear about. There was a supplement to the racing 25 and racing people there who supplemented the fair,

1 so I think both organizations benefited from it, and 2 I think it was a good day for racing and a good day for the fair. 3 4 CHAIRMAN SIEGEL: Good. Thank you. 5 Ms. Dawson, you attended the ARCI in August. Would you like to comment on that experience? 6 7 MS. DAWSON: Yes. Thank you, Mr. Chairman. 8 I noted that in the minutes it did say that I 9 would provide a report at the next meeting, so I 10 promise to be brief. 11 I had the privilege of attending the ARCI 12 meeting held in Saratoga Springs, New York, July 29th, 30th, and 31st. 13 14 David Lermond, the Virginia Commission's deputy executive secretary was also in attendance, and 15 provided the meeting with sound input about what is 16 17 happening here in our state. 18 This is the second opportunity I've had to 19 attend the ARCI meeting, and this year's session 20 gave me a chance to renew some friendships with many 21 of those I met last year. 22 There are a lot of problems in horseracing, we 23 all know, but there are also a lot of fine people 24 you meet along the way in an effort to make it 25 better.

As most of you know, ARCI is an association of members of racing commissions throughout the U.S. and Canada, and including parts of the Caribbean.

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As part of this summer's meeting, the association offered a special training course for new racing commissioners. Participants of that program included representatives from Washington State, Minnesota, Massachusetts, Delaware and Virginia.

10 Training sessions covered all aspects of horse 11 racing and wagering, including technical aspects of 12 conducting appeals hearings, administrative 13 procedures, and the nuts and bolts aspects of drug 14 testing.

15 Staff that conducted training sessions came 16 from the New York Gaming Commission, the New York 17 Racing Association, Saratoga Raceway and Gaming, the 18 South Dakota Commission on Gaming, the Minnesota 19 Racing Commission, and the Louisiana Racing 20 Commission.

21 One of the highlights and the biggest newsmaker 22 of the event was the meeting of the Model Rules 23 Committee and the Board of Directors of ARCI. 24 There, the ground breaking new penalty guidelines 25 for multiple medication violations was adopted.

The point system is to be launched next year and is modeled after a similar approach taken in the U.S. Federal sentencing guidelines.

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Ed Martin, ARCI's president, described the Model Rules Committee meeting as spirited, and it was. Many regulators on the committee supported the concept of points applied to all regulatory violations.

The most ambitious aspect of the system is that it depends on all racing regulatory entities, commissions like this one, submitting violation data through a central portal into the RCI database, which will track points and their expiration.

There were challenging presentations by Larry Aliason of South Dakota on rule making and RCI model rules process, and an important session on hearings provided by Ralph Kenmints [ph] and Rick Udell of the New York State Racing and Wagering Board.

At a roundtable held to encourage everyone to ask questions, we heard a fascinating presentation by a member of the Louisiana Racing Commission, who had won her credentials as a champion of the National Handicapping Contest, winning first place in that competition in 2000. Her presentation was informative and led to a discussion of how to get

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more people to come to the track.

New commissioners were also given a tour of one of New York State's off-track betting parlors, a two-story, well-run location where patrons can bet on races from all over the United States. We were also given tours of track facilities at the Saratoga Thoroughbred racing track and the Saratoga Harness racing track.

We met with stewards, the racing secretaries, paddock judges, the horse identifier and the track veterinarians.

12 There's always one important thought to take 13 away from conferences like these. For me, it came 14 with observations by Duncan Patterson, the chairman 15 the of ARCI, whose comments on the roundtable began 16 with his personal creative priorities for a racing 17 regulator. For him, he said it was first the 18 welfare of the horse; second, the safety of the 19 jockeys; third, the interest of the betting public; 20 fourth, the rights of owners and trainers; and 21 finally, the horse breeders.

Not everyone might agree with his personal priorities, but I found them very close to my own. As regulators, we must deal with all those whose interest in horse racing is affected by our

1 decisions. Duncan Patterson's list suits me just 2 fine. That's the end of my report, Mr. Chairman. 3 4 CHAIRMAN SIEGEL: Thank you, Ms. Dawson. Any 5 questions of Ms. Dawson and her report? There is no response. 6 NOTE: 7 CHAIRMAN SIEGEL: We appreciate your bringing 8 it to us. I think D.G. has a report of the Racing 9 Safety Medication Committee, and I'll ask that you 10 present that. 11 MR. VAN CLIEF: Thank you, Mr. Chairman. 12 As most of you in the room will recall, earlier 13 in the year, the subject of a Mid-Atlantic proposal 14 to create uniformity with regards to medication 15 rules and testing protocols was introduced. 16 At that time, the Chairman asked the VRC Racing 17 Safety and Medication Committee to convene for the 18 purpose of reviewing that proposal, providing input 19 back to the Mid-Atlantic regulators who are 20 overseeing its development, as well as the ARCI and 21 the RTC, which obviously has substantial input into 22 the process, and to have a pipeline for input from 23 the Virginia industry. 24 Ultimately, our job as we saw it was to come 25 back to the Commission with a recommendation with

1 regards to that proposal and our potential adoption 2 of the proposal. That's our purpose today. The committee, just to give you a little 3 4 background on the process we've been through, has 5 met once in person, that was in April, and again by teleconference last month. 6 7 Between those meetings there have been 8 substantial correspondence amongst committee members allowing for input, questions, clarification, and 9 10 then for the opportunity to upstream our input as a 11 committee representing the Commission to the process 12 at the Mid-Atlantic regional level. All that has 13 now occurred. 14 I believe, Bernie, I'm correct in saying that 15 the input from our committee has been upstreamed to 16 the process at the Mid-Atlantic level. 17 MR. HETTEL: Correct. Clear. 18 MR. VAN CLIEF: It has been taken into account, 19 and in a number of cases incorporated into the 20 proposal. 21 MR. HETTEL: That's correct. 22 MR. VAN CLIEF: I'd like to move on to 23 basically a brief description of what the 24 proposal now includes and the changes to the 25 Virginia Administrative Code 11VAC10-180 that we are

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going to recommend this morning.

These amendments are not only recommended by us as a committee -- and I should stop right there and say that I think I can speak for the committee in saying that it is very strongly unanimous when it comes to supporting interstate uniform medication rules. There has never been a question about that.

8 I think that the goal of our industry at the national level for a long time has been to find 9 10 harmony from state to state with our medication 11 rules and testing protocol. Obviously, that would 12 make it, if we can achieve that, it makes it much 13 easier on horsemen who are running in a number of 14 jurisdictions at any given time, and also makes our 15 industry a much more attractive wagering opportunity 16 for the better who doesn't want to sit through a 17 variety of variables, including medication rules and 18 what's allowed one horse in one state, the same 19 horse in another state. So this is a goal that has 20 been long sought by the industry.

The amendments have been recommend by the Racing Safety and Medication Committee, and these were in response to the Mid-Atlantic regulators who developed them in conjunction with the ARCI.

The states which we hope will participate with

us, and as I understand it, it was announced last week that Maryland has gone ahead and approved this protocol. The states that we hope we will be in concert with would include New York, New Jersey, Pennsylvania, Delaware, Maryland -- as I mentioned has already gone ahead with this as of last week --West Virginia and Massachusetts.

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Officials in those states are committed to this protocol and are now going through the process of either at the commission level or the legislative level getting the necessary changes to regulations.

The program divides medications into two categories; controlled therapeutic substances and prohibited substances. The controlled therapeutics will limit the horsemen if this is adopted, to 24 medications that have been recognized as appropriate for use in race horses to treat illness or injury.

These medications will each have a specified and published restrictive administration time or withdrawal time and uniform lab detection levels.

These will enable therapeutic treatment of a horse while ensuring that no pharmacologically significant residue of any of those medications will be present in the horse during a race.

The testing labs of the participating states

will uniformly, and I stress the word uniformly, test for substances using the same state-of-the-art technology and levels of detection. Quality and testing is absolutely essential to make this work. To ensure that the labs will be working uniformly and to the highest standards, each state will submit its laboratory to accreditation by the Racing Medication and Testing Consortium by a code of standards promulgated by that body.

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HFL, which is the VRC's current lab, has already been fully accredited by the body.

12 The program permits administration of Lasix on 13 race day, and Lasix only, the only medication 14 permitted, and it will be administered strictly and uniformly by Commission designees. In laymen's 16 terms, what this does is it keeps other practicing veterinarians out of the stall of the horse and away from contact with the horse on race day.

19 So this, as we see it, would be a major step 20 and a big step towards uniform regulation of 21 medication and drug testing, and certainly in the Mid-Atlantic region, and hopefully that will 22 23 translate ultimately to adoption by jurisdictions 24 around the country and ultimately on a national 25 uniform medication protocol.

So with that in mind, Mr. Chairman, I would like to make a motion that this Commission adopt a resolution as follows, and I'll read this for the record.

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The resolution would read: Whereas the 5 Virginia Racing Commission sustains and promotes the 6 7 growth and welfare of the Commonwealth's pari-mutuel 8 horse racing industry and regulates that industry so 9 as to ensure the highest possible quality and integrity of the sport and the wagering product; and 10 11 whereas it now becomes prudent and necessary to 12 amend the existing regulations governing the use of 13 therapeutic medications in race horses and to 14 implement the highest possible degree of interstate 15 uniformity regarding race horse medication 16 regulations; and whereas it now also becomes prudent 17 and necessary to promote interstate standards which 18 will ensure the testing for substances in race 19 horses is conducted with maximum effectiveness, 20 utilizing state-of-the-art technology and 21 methodology; and whereas the Racing Safety and 22 Medication Committee of the Virginia Racing 23 Commission recommends the regulations contained in 11 VAC10-180, subsections 25, 35, 60, 70, 75 and 80 24 25 be amended in accordance with the provisions

1 attached hereto. Therefore, be it resolved that 2 that the Virginia Racing Commission accepts and approves the recommendation to alter the 3 4 aforementioned regulations provided in 11 VAC10-180, in accordance with the attachments, the motion on 5 behalf of the Racing Safety and Medication 6 7 Commission. 8 CHAIRMAN SIEGEL: Is there a second? MS. DAWSON: Second. 9 10 CHAIRMAN SIEGEL: Any discussion? Any comments 11 regarding this rather extensive but important 12 motion? 13 MR. PETRAMALO: Yes. We fully support, as Commissioner Van Clief pointed out, the need for 14 uniform desire to reach that. 15 16 We have one minor dissent from the proposed 17 amendments to the regulations; we have raised this 18 before. That is under the proposed amendments, 19 Lasix is administered four hours before race time, 20 which means horsemen have to be on the grounds five 21 hours. 22 The current rule in Virginia always has been --23 not always, I take that back. The last five or six 24 years has been Lasix at three hours, on the grounds 25 at four hours.

The reason for that is our unique location. Some would say it's not so unique being on I-95, but the problem is we have maybe 35 to 40 percent of our horses shipping in on a daily basis to race. They are coming from Maryland, West Virginia, Northern Virginia, and the ship down 95 and then 64 is horrendous.

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8 What that means is they have to get an early 9 start, which means leaving the farm early, and it 10 was really burdensome with a five hour on the 11 grounds rule, because that meant they basically had 12 to get their work done on the farm, including 13 training, et cetera, probably by eight or nine 14 o'clock in the morning.

15 So we changed the rule to make it three hours 16 Lasix, four hours on the ground, and it worked very 17 well. So for that reason, we dissent from the 18 change here.

Let me point out also that the scientific research, the published research on this issue demonstrates that with respect to the efficacy of Lasix, there is no difference between administering four hours out, three hours out, or two hours out, so you have our position in the record on that. More importantly -- now I'm being a lawyer --

I don't think the proposed regulations achieve what you want, and that is to the extent you want to incorporate both the 24 medication control therapeutic concept, as well as the multiple penalty of violation concept. These regulations don't do it. We are going to have to fix them, and it might be beneficial for the committee to, or members of the committee including maybe a lawyer if there is a lawyer on the committee, to meet with Josh Laws to try and get the regulations straight so that we can do what you want to do.

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Right now, if you read through the proposed amendments, there is nothing in there that incorporates what we have been talking about, so it's just a lawyer's fix, but if you want enforceable regulations, we've got to fix them.

17 CHAIRMAN SIEGEL: Can I assume that this
18 question has been raised previous to this occasion
19 to the committee?

20 MR. PETRAMALO: Yeah. Not the committee, but 21 Bernie and I had talked about it. Well, let me take 22 that back.

23 MR. VAN CLIEF: Two-fold, I think the question 24 of the -- I'm sympathetic to your point on the 25 shipping, the difficulty in shipping here. I think

the question about the three- versus four-hour administration time on the Lasix has been circulated through the committee. We did discuss it at the last meeting last month, and Doc, I might ask you to address that from the standpoint of a scientific perspective.

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DR. HARDEN: The same articles that Frank references, in fact I provided him the information on that; he is correct. The Lasix is equally beneficial at three ours or four hours.

Also in those same articles though, the damaging effect of Lasix is more serious at two and three hours than it is at four hours. So there is some scientific evidence to suggest that four hours is better than three, so far as the horse recovering from the electrolyte disturbance and the fluid evacuation from the body.

18 MR. VAN CLIEF: So with that in mind, we 19 thought that it was prudent to take a conservative 20 approach, given the science we do have at our 21 disposal, and albeit it is going to provide or cause 22 at least an hour's inconvenience in some cases, we 23 are recommending that we leave the four-hour 24 administration as is.

One other reason would be purely

1 administratively, and I consider the science the 2 driving factor, but the four hours leaves us in compliance from a uniformity standard with the rest 3 4 of our fellow jurisdictions, our neighboring 5 jurisdictions. I haven't addressed the legal point that Frank 6 7 brings up with regards to the accurate, proper 8 incorporation of the changes in the regulations. 9 CHAIRMAN SIEGEL: Other comments? 10 MR. TROUT: Just one quick one. I think 11 Mr. Van Clief just answered this one. Is the Lasix 12 administration that is in this proposal, this is 13 what is being adopted or what is being considered by 14 the other jurisdictions? 15 MR. VAN CLIEF: That's correct. 16 MR. TROUT: Including Maryland? 17 MR. VAN CLIEF: That's correct. MR. TROUT: So this would make it consistent? 18 19 MR. VAN CLIEF: It does. 20 MR. PETRAMALO: With regard to Lasix, I think 21 we are okay. The other important part of the Lasix 22 issue is the prohibition on adjuncts. They're gone. 23 So the Lasix part is fine. 24 CHAIRMAN SIEGEL: While we may have a higher 25 percentage of ship-ins than other tracks, my guess

1 is that other states will be dealing with this 2 issue, and we can keep an ear to the ground and hear what their dialogue is as well going forward. 3 4 MR. PETRAMALO: I'm reflecting the views of my 5 constituents. Practically speaking, it seems to me uniformity is certainly desirable, so that 6 7 regardless of where you are in the Mid-Atlantic, you 8 know that it's a four-hour Lasix rule. 9 Don't tell anybody I said that. 10 MS. NIXON: I won't. 11 CHAIRMAN SIEGEL: Any other questions or 12 comments? 13 There is no response. NOTE: 14 CHAIRMAN SIEGEL: All in favor of supporting 15 this recommendation, say aye. 16 NOTE: The Commission votes aye. 17 CHAIRMAN SIEGEL: Any opposed? 18 There is no response. NOTE : 19 CHAIRMAN SIEGEL: The ayes have it. I want to 20 I think the heavy lifting was thank the committee. 21 done by Dr. Harden and D.G. and Sargeant, and 22 whoever else was there. You guys put an awful lot 23 of effort in to it, and we do appreciate that time and commitment. 24 25 MR. VAN CLIEF: I just add to that I'd also

1 like to thank the committee, and I think one of our 2 most active and productive members is sitting right there, Mr. Petramalo, on behalf of his constituency, 3 4 his input was very productive and very helpful. 5 MR. PETRAMALO: Thank you. 6 MR. VAN CLIEF: It's a very good committee. 7 It's got a great balance of veterinarian experience, 8 science and horsemen, so it was a pleasure to work with them. 9 10 CHAIRMAN SIEGEL: Good. Good. 11 Next item on our agenda is the executive 12 secretary's report. Mr. Hettel. 13 MR. HETTEL: I seek your approval today for the 14 approval of the harness racing officials, which has 15 started to get retroactive approval at this current 16 race meet. Additionally, I seek the approval of the 17 International Gold Cup racing officials for the 2013 18 meet in October. 19 CHAIRMAN SIEGEL: Behind Tab Four. 20 MR. HETTEL: Yes, sir. 21 CHAIRMAN SIEGEL: Any questions of Bernie on 22 these nominations? 23 NOTE: There was no response. 24 CHAIRMAN SIEGEL: If not, can I get a motion to 25 affirm them?

1 MR. S. REYNOLDS: So moved. 2 CHAIRMAN SIEGEL: Second? 3 MS. DAWSON: Second. 4 MR. TROUT: Second. CHAIRMAN SIEGEL: All in favor? 5 The Commission votes aye. 6 NOTE: 7 CHAIRMAN SIEGEL: Thank you. Do you have more 8 on your report? MR. HETTEL: That should do, sir. We have this 9 10 next agenda item. 11 CHAIRMAN SIEGEL: I understand that you've --12 MR. HETTEL: I have completed my report, yes. 13 CHAIRMAN SIEGEL: Okay. Mr. Petramalo, I guess you again or Mr. Mulligan have a statement you'd 14 like to make? 15 16 MR. PETRAMALO: Was that a sigh of resignation 17 when you said you again? CHAIRMAN SIEGEL: Yeah. You again. 18 19 MR. PETRAMALO: I can't live on my handicap. I 20 have to do something else. 21 Thank you, Mr. Chairman. 22 Teddy -- we of course got the two decisions 23 fining Teddy Mulligan \$500, as well as the decision 24 taking the \$15,000 purse because of the 25 Glycopyrrolate positive. Teddy wanted the

opportunity to let you know what he thought about the process and the result.

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Before he does so, I would be remiss if I did not make a few comments as a lawyer.

I was somewhat disappointed, because the Commission, like the stewards, seem to be not paying enough attention to the regulation that's present with regard to the drug issues, and ceding too much of their jurisdiction or their discretion to the testing lab.

Let me read what I'm talking about. I'll give you the cite here. It's 11VAC10-180-110. It's very short. What it says is after receiving the appropriate information on the identified substance -- this is the report from the lab -- the steward shall determine whether the chemical identification constitutes a violation, and whether it should be deemed a positive test.

Now here's the key. In doing so, the stewards and by reference the Commission, shall consider, among other things, the concentration level reported and its likely effect on the horse.

I think that, with all due respect, your decision didn't adequately look at those two points. The concentration level reported and its likely

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effect on the horse.

There, it seemed to me the facts are pretty much undisputed. Glycopyrrolate is not a performance-enhancing drug. It's a bronchodilator. It dries up a horse's nasal passage. It's effect probably lasts for about four hours. Not performance enhancing, not likely to affect the outcome.

Secondly, with regard to the concentration level found, recall in this case, Teddy Mulligan's case, it was 1.9 nanograms. A nanogram is a billion of a gram. That's a tiny concentration.

Now, the Commission in supporting its finding,
pointed to prior cases where the purses were
forfeited with three nanograms, and I think ten or
20 nanograms.

I think the Commission overlooked the precedent from last year where we had a 1.5 nanogram overage of -- excuse me, concentration of Glycopyrrolate. 1.9 is closer to 1.5.

21 More importantly, that consideration of that 22 1.5 I think is perhaps explained briefly in one of 23 Dr. Harden's reports that was submitted to the 24 Commission. It showed that in that case with the 25 1.5, there was a fine but no loss of purse. I think I submitted earlier a copy of that decision in the back-up medical data.

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The point being, using the vernacular, the trainer was cut a little slack in that case. For among other reasons, we had a new testing lab, HFL Science. These guys are good. The other guys are good, too, but HFL is top of the line. They were finding stuff that our other labs weren't finding.

So the 1.5 nanogram finding was cut a little slack. There was a fine of \$500 but no loss of purse.

12 I would submit and I hope that I made this 13 argument at the hearing, that the situation with the 14 Gold Cup was very much analogous. Remember, this is 15 the first time the Gold Cup is running under VRC 16 rules. The NSA always does drug testing. They 17 don't use HFL, they use a different lab, and in our 18 case, Teddy Mulligan's horse two or three weeks 19 earlier had run on the same medication, won the 20 race, been tested again by a different lab, and 21 there was no problem.

So it seemed to me as a lawyer, our case was closer than the other cases you cited, but that's just a lawyer's comment on losing the case.

Let me turn it over to Teddy, and he can tell

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you what his concern is.

MR. MULLIGAN: I just wanted to point out that I think my horse won fair and square that day, and I talked to my vet and they told me they had no -- the Glycopyrrolate did not cause us to win by nine and three quarter lengths.

I trained a horse and he won, and I've been an NSA trainer, national stepplechase trainer, and I got my Virginia license for that day when I ran here at Dogwood Classic.

To get to be a trainer in the NSA, you get two notes from other trainers. You don't take a test, so I was unaware of the trainer responsibility thing, which is big here, and I think it's a good idea, but I don't know.

I was following my vet's orders to give it nine hours out. I did it, my horse one. I don't really think that the drug caused the horse to win. I think he won fair and square, that's all I wanted to point out today.

What Frank said about losing \$15,000 and being fined \$500 and my vet being fined \$1,000, that's a big hit, especially on a young trainer trying to start out with a tiny barn full of horses. So that's all I wanted to point out to all of you. Thanks.

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CHAIRMAN SIEGEL: Okay. We do appreciate your comments. All of what you've said, Frank, was presented, I believe, at the hearing, and one could argue what the Commission did or didn't consider in its deliberation, but the Commission has ruled, of course, and that rule must stand. We do appreciate your input and your coming here to voice your concerns.

Okay. The next item on the agenda, I believe, Mr. Petty, you would like to make a statement to the Commission as well.

13 MR. PETTY: I'd like to make an amended one, 14 beyond what I've already sent you. I sent you a 15 letter between Bernie and I about how one might bid 16 on or apply for or make a presentation to becoming 17 the entity designated by the Commission to manage 18 and promote the Breeders Fund.

We hadn't really hit on the right way to go about doing that, I don't think, and rather than debate the legislative intent and statutory language, I think what Mr. Laws said is correct, that it says that the Commission may designate an entity.

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So I think what I would like, I guess the

blessing or a nod of the head that yes, that's the way to go about this, that maybe the entities that are interested in this contract submit a proposal to the Commission and the Commission may designate who they want the entity to be.

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I think that's simpler than public procurement and some other options that we kicked around, and it would be not dissimilar to other processes you've done, but not the same as how you chose the drug lab.

In this particular case, that might be the simple way to go about it, and so I just wanted to announce that it was my intention to do that and see if everybody thought within the scope of a public meeting if that was the right way to do it.

16 CHAIRMAN SIEGEL: Well, I would just suggest 17 we're under a contract currently which expires at 18 the end of the year. Anyone, including yourself, is 19 free to propose for subsequent years, but we 20 obviously will not take any action on anything until 21 this contract is at or has reached its expiration, 22 so I would not encourage you or discourage you. 23 This is still America and you can still do whatever 24 you choose to do.

Are there any other comments regarding this

issue?

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MR. VAN CLIEF: Just a question, Mr. Chairman, on process. If we open this up to bids, are we required to engage in a formal RFP process?

CHAIRMAN SIEGEL: Well, let me suggest the Attorney General's office, and Mr. Laws in particular, have opined on some of this. I think that perhaps more work needs to be done.

I don't believe that a bid process would 9 10 necessarily be the appropriate fashion. We have two or three choices. One, we could continue with our 11 12 current provider, if you will, change to another 13 provider, or bring it in-house and do it ourselves. 14 I do not think there's a prohibition against any of that. How we would proceed and in what manner we 15 16 would proceed, I think we would certainly have to 17 follow Mr. Laws and the Attorney General's office. 18 Am I correct with that? 19 MR. LAWS: Yes, Mr. Chairman. 20 CHAIRMAN SIEGEL: Bernie. MR. HETTEL: I've had several discussions on 21 22 this topic. The discretion of the Commission is to

go ahead with procurement, go ahead and select an entity to administer this.

As you pointed out, status quo, new or

1 in-house. It's that simple. It would be tough to 2 write a criteria for an invitation for bid on specifics for what you want for that. It would be a 3 4 matter of considering who you choose. 5 We've had the same provider for 15 years. Since the beginning. 6 CHAIRMAN SIEGEL: 7 MR. HETTEL: Yeah, and that's never been 8 debated or questioned. It was satisfactory to the Commission long before I came here. 9 10 CHAIRMAN SIEGEL: And of course our obligation 11 is a fiduciary one to represent the Commonwealth and 12 to assure fairness, and so we would obviously, that 13 would be our main consideration in any decision we 14 would make going forward. 15 Other comments or questions? Anyone? 16 NOTE: There is no response. 17 CHAIRMAN SIEGEL: Okay. Hearing none, I'd like 18 to hear from the stakeholders. Mr. Woolnough, I'm 19 not sure whether you're prepared with anything, but 20 how is your meet going? 21 MR. WOOLNOUGH: It has just started right now, 22 Mr. Chairman. Pretty much, we are in comparison 23 with last year about the same. We are running at 24 Wednesday and Thursday at one o'clock. The 25 attendance is light. We have approximately 350

horses back there. We'd like to see more. They say more are coming, but in the racing game, you count when they come through the stable gate, and not on speculation or promises.

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CHAIRMAN SIEGEL: Right. Well, of course as you say you're just beginning, but hopefully, you're optimistic perhaps there would be some improvement.

MR. WOOLNOUGH: We certainly hope so. I think what you're seeing right now in the quality of the 10 horse here is what you're going to expect and what you're going to maintain and that's about it. We 12 cannot compete with other states that have 13 alternative forms of supplying their purse account 14 with casinos and gambling, because we don't.

15 CHAIRMAN SIEGEL: Right. It's a universal 16 province. Not unique to you.

MR. WOOLNOUGH: Right.

18 CHAIRMAN SIEGEL: Any questions or comments on 19 the stepplechase?

20 NOTE: There is no response. 21 CHAIRMAN SIEGEL: The other Ian, how are things 22 going with Colonial?

MR. STUART: Don't really have a lot to add. As Mr. Woolnough mentioned, we started last week. It went pretty well. The numbers are remarkably

1 similar to last year in terms of attendance and 2 handle. That's really all I have to say. MR. WOOLNOUGH: Well, one question or 3 I would like to thank Colonial Downs. 4 statement. 5 It's nice to have our concession stand in there, and 6 I hope we put enough money in there to keep it open. 7 It does a much better job than a bar in the corner. 8 The horsemen appreciate it. CHAIRMAN SIEGEL: You have to eat more. 9 10 MR. WOOLNOUGH: Yep. 11 CHAIRMAN SIEGEL: I'd just like to inquire in 12 the hope that the parties that are moving forward 13 with preparing for race dates for the Thoroughbred 14 meet next year. Our meeting, of course, is December 11th, our 15 16 next meeting, and it is our anticipation that will 17 be settled by that date and we will be able to move 18 forward on that issue. I think last year we did 19 extensions and belabored the process and Mr. Hettel 20 sort of -- and getting in a room with everyone and 21 helped to get this issue settled. 22 We have plenty of time between now and that 23 date, and will hopefully come back with a 24 recommendation and this Commission expects that to 25 be done.

MR. HETTEL: Mr. Chairman, just for your information, I've got the harness request on file and Gold Cup. We are abating Thoroughbred.

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CHAIRMAN SIEGEL: Okay. Good. So hopefully, that will go smoothly.

Any comments from the commissioners regarding this or any other issue at this point?

8 MR. TROUT: I just make one. I echo your 9 statement that having that done by December 11 would 10 be very good for us to be able to do that and have 11 things firm for 2014, the race date, so that we can 12 move ahead, and of course publicity can move ahead, 13 advertising, everything else it takes to make it a 14 success and get started in plenty of time. So I would encourage all the parties involved to 15 16 cooperate on that one.

MR. PETRAMALO: There's one other thing that you keep in mind, putting aside race days. That is our horsemen's contract expires at the end of the year. My belief is that if we reach an agreement with Colonial on race days, we can quickly put together a contract that would cover 2014.

But to be fair, we haven't discussed in any detail with Colonial anything in the contract other than race dates, but I'm hopeful that we will be

able to wrap up all of these issues by the end of the year.

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CHAIRMAN SIEGEL: Okay. So your agenda is a bit larger, but hopefully that's plenty of time. There do not appear to be things that will change between now and then that might cause these deliberations to go further. I think all the issues are on the table, everybody knows them.

The next item is the Virginia Gold Cup wagering format. Mr. Pearson, are you going to speak to that issue?

12 MR. PEARSON: The Virginia Gold Cup has for the 13 fall decided to drop the Holding Double. In the 14 spring, it had to be refunded on two occasions 15 because no one took part, so there will be 16 Win/Place/Show, Exacta and Trifecta.

I can also report that they have installed the
wireless so that hand-held cell phones, Smart Phones
will be able to be operational.

There should in that case be a terminal at each car or each person. They have upgraded the type of standing machines that they are using. They were able to get some machines at the conclusion of the United Totes contract from Belmont so that there's a higher level of standing machine. I think that they are in a position that they will be able to provide better service to the public.

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Certainly in the fall, the attendance level is a little lower, not the 70,000 people they had in the spring.

7 I did get a report from them the other day. 8 Their pre-admission sales were up \$38,000 from the 9 same time period from last year, and that everyone 10 that's called to order those tickets so far has 11 acquired there will there in be pari-mutuel, so it 12 seems to have been a real hit and they have started 13 marketing their deposit cards that are used with the 14 phones, so I think they are in good shape. They are working very hard. 15

16 At Gold Cup, their motto has been customer 17 service. That's why they were in a position to be 18 able to undertake this.

CHAIRMAN SIEGEL: Good. Sounds good. Anyquestions or comments of Mr. Pearson?

21 MS. DAWSON: Have we heard of any other 22 steeplechase races that are interested in doing 23 wagering?

24MR. PEARSON: We've heard from some other meets25asking questions. There have been a series of other

1 meets, both in the Virginia and in the Mid-Atlantic 2 region. 3 CHAIRMAN SIEGEL: We've had no formal interest 4 beyond conversation? MR. HETTEL: Just conversation. 5 MS. DAWSON: 6 Good. CHAIRMAN SIEGEL: Okay. Any other questions or 7 8 comments? MR. HETTEL: Mr. Chairman, we have the HBPA 9 10 claiming. 11 CHAIRMAN SIEGEL: I'm sorry. Frank, you want 12 to, wish to address that issue for the HBPA, 13 regulations? 14 MR. PETRAMALO: Yes, Mr. Chairman. I think we had proposed this about four months ago, and we 15 16 needed to have the notice of it out sufficiently in 17 advance, so that's why it is back on the agenda 18 here. 19 As I think I described it at that time, we have 20 a unique claiming, we currently have a unique claiming rule, and that is the principle is if you 21 22 put in a successful claim as soon as the horse is 23 deemed to start, not as it comes out of the gate, 24 it's your horse. 25 However, the losing owner doesn't get paid

until the drug results come back, and often times, that could be as long as two weeks. So in the meantime, he's lost his horse, somebody else has got the horse training it or even perhaps running it and he's not getting the money.

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So that's not the general way it is done. The general way it is done in other jurisdictions is once the claim is deemed successful, the money is transferred to the losing owner, and if that's any problem later on for a void claim, then the obligation of the claimant is to go and get the money from the owner.

That seems to be working well, but this year, we probably had at least three or four situations where owners losing a horse had to wait two or three, I think in one case almost four weeks before they got the money. In the meantime, the horse was out being trained, and in one case, I think it was even entered to run someplace else.

20 So this merely changes the rule to reflect what 21 we understand to be the general rule in other racing 22 jurisdictions.

23 CHAIRMAN SIEGEL: Okay. Are we to take any24 action?

MR. HETTEL: Seek a motion and put it in the
1 pipeline.

2	CHAIRMAN SIEGEL: Okay. Let's get a motion on
3	the floor and we can have a discussion. Is there a
4	motion to support this amendment?
5	MR. TROUT: Move to adopt the recommended
6	changes.
7	CHAIRMAN SIEGEL: Second.
8	MS. DAWSON: Second.
9	CHAIRMAN SIEGEL: Okay. Discussion. Any
10	discussion at this point? This has obviously been
11	in force for quite a while, and were there reasons
12	to support that policy that have now changed or
13	MR. HETTEL: It gets it to the national
14	standard. It was not usually done here in Virginia.
15	CHAIRMAN SIEGEL: It will become uniform with
16	the rest of the country at least?
17	MR. HETTEL: For the most part. Yes, sir.
18	It's a good change. It keeps the money in
19	operation. A man loses a horse, he can claim its
20	won at that next race if he wants to because he now
21	has new money.
22	Prior, he had to wait for the lab results,
23	which quite frankly never made a lot of sense to me
24	anyway.
25	MR. VAN CLIEF: How often has there been a

1 dispute due to lab results, do we know? 2 MR. HETTEL: None that I'm aware of. CHAIRMAN SIEGEL: However unlikely it is, that 3 4 can happen, I'm sure, from time to time, but you don't believe there's enough risk? 5 There's not. In that general 6 MR. HETTEL: 7 economy of people who need to revitalize their 8 stable, having the money to go forward to claim 9 another horse or buy another horse, this keeps the 10 money rolling. 11 CHAIRMAN SIEGEL: In the event there is a 12 positive drug test, then that person that claimed 13 the horse could seek remedy from the purse? 14 MR. HETTEL: Make some complaint and we will go from there. 15 16 CHAIRMAN SIEGEL: So that would be their issue, 17 not ours? MR. HETTEL: We could make it our issue. 18 19 CHAIRMAN SIEGEL: We won't have any liability, 20 I quess is my question. 21 MR. HETTEL: We do not have any. No, sir. 22 It's recommend this change be made. It's a good, 23 well-written rule, and it really works better for 24 Virginia racing in terms of the economy of Virginia 25 racing.

MR. PETRAMALO: I would assume it would be a very simple process. If for example, I claimed the horse and it came back with a drug positive for some exotic drug, under the rules, I could request that you, the Racing Commission, void the claim, the stewards void the claim, and assuming I was correct with the lab results, you void the claim and say the claim is hereby voided, and so-and-so, who had the horse claimed from him is hereby ordered to refund the money.

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CHAIRMAN SIEGEL: But the collection of that money in the event that the person -- we don't want to put ourselves in a position to have civil litigation on behalf of the Commission.

15 MR. PETRAMALO: No, no. I wouldn't say that 16 that you had to collect it, but to the extent that 17 that owner is competing in this jurisdiction or any 18 other jurisdiction, you do have some practical 19 leverage about getting the money back.

20 MR. HETTEL: In terms of eligibility for a 21 license, the Commission has the ability to revoke 22 the license, and that then makes them non-essential 23 anywhere else. They can't run anywhere else until 24 they clear the mess up here. So there's a lot of 25 ways to do that that never was contemplated when it

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was written originally.

MR. PETRAMALO: If all else fails, they could hire a lawyer.

CHAIRMAN SIEGEL: Hire a good lawyer.

MR. TROUT: Mr. Chairman, there's one thing on there, I think you expressed this, that I don't like if we can avoid it, at least to put the Commission in the middle of the transaction.

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CHAIRMAN SIEGEL: Right.

10 MR. TROUT: I think that you'd have a civil 11 action by the new owner against the old owner for 12 the money without having the Commission actually 13 having to be the one to go back to the old owner and 14 get the money and having any financial liability or 15 legal liability in that particular action.

Because if the title does transfer immediately or vest immediately in the new owner, then that goes beyond any of the actions that would be taken by the Commission. In other words, the Commission would not be the one to go out and get the money back.

21 MR. PETRAMALO: No, I agree. All I'm saying is 22 in that circumstance, the Commission has the 23 authority to void the claim.

MR. TROUT: Yes.

MR. PETRAMALO: As part of the order voiding

1 the claim, and simply suggesting the Commission or 2 the stewards say the claim is hereby void, and John Jones is directed to return the claiming amount --3 MR. HETTEL: In the horse. 4 MR. PETRAMALO: -- in the horse. 5 MR. HETTEL: It's not like the guy is going to 6 7 lose both. He gets the bad horse back, plus his 8 money. 9 MR. PETRAMALO: Yes. 10 CHAIRMAN SIEGEL: And we can revoke the license 11 if we need to. 12 MR. TROUT: If an order like that comes from 13 essentially from the Commission, then it would be --14 MR. PETRAMALO: It would come from the 15 stewards. 16 MR. TROUT: But it would be incumbent on the 17 stewards or the Commission or somebody to work for the enforcement of that, I'd that's what I'm kind of 18 19 concerned with. I'd like to see the individual 20 owners among themselves work that out in a legal 21 context. 22 Maybe it can't be done. Maybe this is the way 23 it has to be done. MR. HETTEL: I think that would fall under the 24 25 responsibility first and foremost with the stewards

to make the order and see that it's executed, and then secondarily the Racing Commission to support the stewards in the direction of the returning of the horse and money. That's the way it's done everyplace else I know of.

MR. TROUT: That's fine.

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I do have one question. I like that I can change the wording, "the title of the horse immediately transfers" It says, "at the time the horse is deemed a starter."

Looking through the definitions, I found a definition of a non-starter, and I found a definition of a starter being a person, but I'm not sure that I found a definition of when the horse is deemed a starter, and I would assume it's when the gate opens legitimately, but I don't know that that's in writing anywhere.

18 MR. PETRAMALO: I don't know the answer to19 that, either.

20 MR. TROUT: That's the key issue in this 21 particular thing, and of course, if the gate opens 22 accidentally --

23 MR. PETRAMALO: Don't the stewards normally
24 determine whether a horse is deemed a starter?
25 MR. HETTEL: When the gate opens, he's deemed a

1 starter. Again, universally -- but the amalgamation 2 of these rules that we work by were taken from other places when this rule was written, and they may have 3 4 neglected to put that in most other racing jurisdictions. Specifically, why don't we go ahead 5 and add that as a definition? 6 MR. TROUT: It might be good because --7 8 MR. HETTEL: That would satisfy I think you, Mr. Commissioner, and probably them, and take any 9 10 question of when the horse is a starter out of 11 discussion. 12 CHAIRMAN SIEGEL: It adds clarity. 13 MR. TROUT: The gates could open accidentally. 14 MR. HETTEL: That would be at the stewards' discretion of a start versus a non-start. 15 16 MR. TROUT: But in reading this, I like the 17 idea of whether the horse is dead or alive. That 18 makes it pretty definite. So presumably if the 19 horse is in the starting cage, the gate hasn't 20 opened, the horse keels over dead, he belongs to the 21 old owner. If the gate opens and the horse keels 22 over dead, he belongs to the new owner. 23 CHAIRMAN SIEGEL: I think that's probably 24 pretty clear. 25 MR. TROUT: That's what the deal is. I hope

1 that doesn't happen very often. 2 CHAIRMAN SIEGEL: That's pretty clear already, I think. Did you want to make that amendment? 3 4 MR. HETTEL: Could you write a sentence to describe what a starter is? 5 MR. PETRAMALO: Yes. Let me think. You all go 6 7 ahead. 8 MR. HETTEL: We'll go ahead and write that and 9 present it. 10 CHAIRMAN SIEGEL: All right. Thank you. Ιf 11 there's no other discussion, we'll ask --MS. DAWSON: Mr. Chairman, I have one more 12 13 comment. 14 CHAIRMAN SIEGEL: I'm sorry. MS. DAWSON: That is, I realize the language is 15 16 not being changed here, but it talks about a 17 positive test result for any prohibited drug is 18 grounds for voiding the claim, and then in the next 19 section it says, the new owner may request that the 20 horse be tested for equine infectious anemia. 21 In other words, that's not automatic. Is there 22 some reason for that? It would seem to me, you would want -- almost every sale of a horse, you have 23 24 to have a negative Coggins test. Why is that an 25 exception?

1 MR. PETRAMALO: I don't know. I would assume 2 if the horse is on the grounds, it has a Coggins 3 test. MR. HETTEL: I would not know. 4 5 MS. DAWSON: So we would not need to repeat it? MR. HETTEL: Maybe we can delete that, too, 6 7 Frank. 8 MS. DAWSON: Although the horse could contract 9 EIA on the ground. 10 MR. HETTEL: It's only good for the moment that 11 it's taken. 12 MR. PETRAMALO: I was going to say I think 13 you're right. Maybe that's why it's in there. 14 MS. DAWSON: So it's a choice of the new owner, 15 not a requirement? 16 MR. PETRAMALO: Yes. 17 CHAIRMAN SIEGEL: So we go ahead and leave that for that reason? 18 19 MR. PETRAMALO: I would say leave that in 20 there. 21 MS. DAWSON: Just a question. 22 CHAIRMAN SIEGEL: You'll add clarity on the 23 starter. Is there any other discussion? All in 24 favor, say aye. 25 NOTE: The Commissioners vote aye.

1 CHAIRMAN SIEGEL: Any opposed? 2 There is no response. NOTE: MR. HETTEL: We have found a definition for 3 "starter". 4 5 MR. PETRAMALO: Oh, good. MR. LERMOND: The definition is the first 6 7 section of the flat racing chapter in 140. It 8 reads, starter means a horse that obtains a fair 9 opportunity to start when the starter dispatches the 10 horses. 11 CHAIRMAN SIEGEL: Good. Excellent. 12 MR. TROUT: In my reading, I didn't find that, 13 so that's good. 14 MR. PETRAMALO: Okay. We're all set then. 15 CHAIRMAN SIEGEL: Okay. We're gonna have a 16 closed meeting shortly, but I'd like to get through 17 the rest of the agenda because we'll take no action 18 in that closed meeting, so it will not be necessary 19 for anyone to stay, but we will just come back and 20 adjourn. 21 I'd just like to ask if there's any member of 22 the public that would like to make any comments? 23 Public participation? Yes, Debbie. 24 MS. EASTER: Mr. Chairman, may we ask that 25 maybe we form a committee under the Commission's

direction that for a short-term mission the Committee would be involved with -- composed of the stakeholders, but short-term mission, I think look at legislation in 2014 and get us all looking at what we might want to do and help move racing forward and have the Commission on board and see if we can do anything there, and maybe the long-term mission is what we could do to move the Virginia Thoroughbred and racing industry forward over the next few years.

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CHAIRMAN SIEGEL: That's sort of the Blue Ribbon panel area that we were talking about. That's more of long range. It doesn't address the way you and I discussed it. It wouldn't discuss legislation for January of this year, but it would talk about the long-term future of racing in Virginia. Any thoughts or comments, D.G.?

MR. VAN CLIEF: I would support the idea and thank Debbie for bringing it up today.

20 Seems to me that this would be a likely spot 21 for the VRC, and we could act, for lack of a better 22 description, as a convening authority to put 23 together a group of key stakeholders, and I think 24 start to work our way methodically through what I 25 see as a whole series of issues and challenges,

ultimately towards the development of a strategic plan involving all of the stakeholders, which would hopefully result in enabling us to grow the sport in the industry here in Virginia.

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I think it will have necessarily a legislative component, and I think probably the quicker we can get cracking on that, the better. I think ultimately, it will involve questions such as dates allocations, marketing of the sport, revenue sources, and so forth. That's just to name a few off the top of my head.

I think it's a excellent idea, and I'd like to see the Commission act as a convening authority and appoint such a committee.

CHAIRMAN SIEGEL: Well, what I would suggest is that we do so and begin discussion of that group on the issues that may face us in the January General Assembly, since that is upon us pretty quickly.

We could perhaps talk about whatever legislation we'd like to or the group would like to recommend and move forward with that, if everyone is in agreement, and then continue the dialogue for the overall purpose that you're stating.

D.G., I'd like to appoint you chairman of the group. I think you're the guy with the most

experience, and I think, clearly, you have a vision of what is needed here, and if you're willing to do it, I will get together with you and Bernie and put a group together.

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MR. VAN CLIEF: I'd be happy to serve.

CHAIRMAN SIEGEL: Good. I volunteered him, and we appreciate your service.

8 Thank you, Debbie, for bringing that up. 9 MR. PETRAMALO: You might check. It seems to 10 me we used to have a legislation committee or 11 something like that as part of the VRC. It still 12 may be there.

13 MR. WEINBERG: There is a code revision 14 committee that used to meet annually about this time 15 to sort of collaborate on what legislation we might 16 see they're proposing or make sure we are all on the 17 same page.

18 CHAIRMAN SIEGEL: I'm sure some of those 19 members are in the room and others are gone, so we 20 probably do need, if we are going to continue that 21 effort, we need to update that group and have those 22 folks serve both purposes, I would think.

23 MR. PETRAMALO: I think all the important
24 members are here.

CHAIRMAN SIEGEL: All the important ones, yeah.

1 MR. PETRAMALO: These who have served on the 2 committee before. CHAIRMAN SIEGEL: Old times. 3 4 Any other members of the public that would like 5 to speak? There is no response. 6 NOTE: 7 CHAIRMAN SIEGEL: Our next meeting is December 8 the 11th at ten a.m., and so unless anyone has a problem with that date, we will reaffirm it. 9 10 Again, we are going to adjourn for a closed 11 meeting and we will come back and adjourn the 12 meeting itself. No reason for folks to stay because 13 we will take no action, but we need a motion to go into the closed session. 14 15 MS. DAWSON: I so move. 16 CHAIRMAN SIEGEL: Second? 17 MR. VAN CLIEF: Second. 18 CHAIRMAN SIEGEL: We are now in closed session. 19 Thank you, everyone, for your participation today. 20 NOTE: There is a closed session from 21 12:19 p.m. until 12:30 p.m.; thereafter, the 22 hearing reconvenes as follows: 23 CHAIRMAN SIEGEL: Okay. Unless there's any --24 excuse me. Can I have a motion to come out of 25 closed session?

1	MR. VAN CLIEF: So moved.
2	CHAIRMAN SIEGEL: Second?
3	MS. DAWSON: Second.
4	CHAIRMAN SIEGEL: All in favor?
5	NOTE: The Commission votes aye.
6	CHAIRMAN SIEGEL: We are out of closed
7	session. Unless there is any other business to come
8	before this Commission, we are adjourned. Thank you
9	very much.
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11	NOTE: The hearing is adjourned at 2:31
12	p.m.
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1	CERTIFICATE OF COURT REPORTER
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3	I, Sandra G. Spinner, hereby certify that having
4	first been duly sworn, I was the Court Reporter at the
5	meeting of the Virginia Racing Commission at the time of
6	the hearing herein.
7	Further, that to the best of my ability, the
8	foregoing transcript is a true and accurate record of the
9	proceedings herein.
10	Given under my hand this 13th day of December, 2013.
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14	SANDRA G. SPINNER
15	COURT REPORTER
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